

# **COASTAL OPEN SPACE SYSTEM**

07 March 2023



#### ONE - CENTRAL COAST IS THE COMMUNITY STRATEGIC PLAN (CSP) FOR THE CENTRAL COAST LOCAL GOVERNMENT AREA

ONE - CENTRAL COAST DEFINES THE COMMUNITY'S VISION AND IS OUR ROADMAP FOR THE FUTURE

ONE - CENTRAL COAST BRINGS TOGETHER EXTENSIVE COMMUNITY FEEDBACK TO SET KEY DIRECTIONS AND PRIORITIES

#### COMMUNITY STRATEGIC PLAN 2018-2028

One - Central Coast will shape and inform Council's business activities, future plans, services and expenditure. Where actions are the responsibility of other organisations, sectors and groups to deliver, Council will work with key partners to advocate on behalf of our community.

Ultimately, every one of us who live on the Central Coast has an opportunity and responsibility to create a sustainable future from which we can all benefit. Working together we can make a difference.

### RESPONSIBLE

### WE'RE A RESPONSIBLE COUNCIL AND COMMUNITY, COMMITTED TO BUILDING STRONG RELATIONSHIPS AND DELIVERING A GREAT CUSTOMER

**EXPERIENCE IN ALLOUR INTERACTIONS.** We value transparent and meaningful communication and use community feedback to drive strategic decision making and expenditure, particularly around the delivery of essential infrastructure projects that increase the safety, liveability and sustainability of our region. We're taking a strategic approach to ensure our planning and development processes are sustainable and accessible and are designed to preserve the unique character of the coast.



**G2** Engage and communicate openly and honestly with the community to build a relationship based on trust, transparency, respect and use community participation and feedback to inform decision making



#### There are 5 themes, 12 focus areas and 48 objectives

### **Meeting Notice**

### The Coastal Open Space System of Central Coast Council will be held, Online, on Tuesday 7 March 2023 at 2:00pm,

for the transaction of the business listed below:

#### 1 Procedural Items

1.1	Introduction: Welcome, Acknowledgement of Country, Apologies, Disclosure of	
	Interest	4
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	Previous business: Confirmation of minutes, review action log	5

#### 2 Reports

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2.5	General Business	36

Luke Sulkowski Chairperson

## 1.1 INTRODUCTION: WELCOME, ACKNOWLEDGEMENT OF COUNTRY, APOLOGIES, DISCLOSURE OF INTEREST

Chairperson - Luke Sulkowski

#### Welcome, Acknowledgement of Country, Receipt of Apologies

We acknowledge the Traditional Custodians of the land on which we live, work and play. We pay our respects to Elders, past, present and emerging and recognise their continued connection to these lands and waterways.

We acknowledge our shared responsibility to care for and protect our place and people.

#### 1.2 PREVIOUS BUSINESS: CONFIRMATION OF MINUTES, REVIEW ACTION LOG

Chairperson

#### Attachments

**1** Approved minutes from December 2022 meeting d15494208

# Minutes

Coastal Open Space System (COSS) Advisory Committee



Date: 6 December 2022 Time: 2.04pm – 3.58pm Location: Microsoft Teams Acting Chairperson: Larry Melican, Section Manager Natural Assets and Biodiversity Coordinator: Luke Sulkowski, Unit Manager Environmental Management

#### Attendance

Members: John Andrews Deb Holloman Paul Links Douglas Williamson Barbara Wills Gary Chestnut (Knowledge specialist, non-voting)	Status: Present Present Present Present Present
<b>External Agencies:</b> Stephen Atkins, NPWS Dan Keating, LLS	Apology Present
Staff: Alice Howe, Director Environment and Planning Luke Sulkowski, Unit Manager Environmental Compliance and Systems Larry Melican, Section Manager Natural Assets and Biodiversity Rod Mergen, Senior Strategic Planner Local Planning and Policy Sharyn Styman, Environmental Management and Projects Officer Natural Assets and Biodiversity Chris Barrett, Commercial Property Manager Commercial Property Carlita Dhillon, Environmental Education Officer Rochelle Lawson, Senior Ecologist Natural Assets and Biodiversity Rachel Callachor, Meeting Support Officer	Apology Apology Present Present Present Present Absent Present

#### 1 Introduction

2.04pm

The chairperson welcomed the group and completed an Acknowledgement of Country. Apologies received were noted.

The chairperson called for any disclosures of interest. No disclosures were received.

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Central Coast Council P: 02 4306 7900 E: <u>ask@centralcoast.nsw.gov.au</u> W: centralcoast.nsw.gov.au Wyong: 2 Hely St / PO Box 20, Wyong NSW 2259

#### 2 Previous business

The group confirmed the minutes from the previous meeting as noted below, which were distributed to members via email and uploaded to Council's website:

#### 13 September 2022 – Coastal Open Space System Committee Meeting Minutes

The action log was reviewed with updates recorded (see page 9).

3	Deferred Lands - Land Use Assessment update
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Update provided by Rod Mergen, Senior Strategic Planner Local Planning and Policy, included the following key points:

- Information provided regarding rezoning of certain areas of land C2,C3 and C4 zoning
- August 2022 CC LEP commenced
- DPE Gateway determination likely to be obtained 23 December 2022 agency consultation will commence, prior to public exhibition (estimated for April/May 2023) for deferred matters.
- Council obliged to comply with environmental protection zoning and awaiting feedback as • part of this process. OEH and RFS amongst other agencies.

Question from Committee member - Could Practice Notes relating this process be distributed to the Committee and if a workshop regarding the practice notes may be beneficial. Agreed that if there are questions following distribution, a workshop could then be arranged.

Action: Link to LEP Practice Note and addition information included below for the information and any further action from Advisory Group members regarding potential for a workshop:

Practice Note:

https://www.planning.nsw.gov.au/-/media/Files/DPE/Practice-notes/environment-protection-zones-20090430.pdf?la=en

Note: this document is found amongst a suite of documents available within the Strategic Planning Toolkit available on the Department of Planning and Environment Website. https://www.planning.nsw.gov.au/Plans-for-your-area/Local-Planning-and-Zoning/Strategic-Planning-Toolkit

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1.2



2.05pm

2.11pm



#### 4 Update on Process for Land Acquisition (Action 157)

2.18pm

Presentation by Chris Barrett, Commercial Property Manager Commercial Property, included the following key points:

- Environmental Land Acquisition Program presentation given to the Committee members, per the presentation provided in early December (see item 157).
- Commencement of Environmental Land Acquisition program targeting first acquisition prior to July 2023
- Objectives of program: to ensure timely and value for money purchases, have a pre-approval process in place.
- Information provided regarding key processes and actions regarding the program and its objectives, including criteria for purchase.
- Details regarding draft Implementation Timeline

Question from Committee member regarding funds and interest earned and whether this is being retained in the fund. This will be clarified, and further information provided to the Committee.

Clarification re parcels of land, includes both COSS / COSS priority lands, and other land owned by Council.

Possibility of Committee reviewing, prior to exhibition, under the scope of the land being proposed for sale.

s.10.7 certificates and process regarding this. Additional information long form certificate only.

Suggestion from Committee member that the Committee proposed the funding figure be \$3million. Not supported by Committee members at this time in the process.

'Risk of not acquiring the land' and 'biodiversity' aspects and how theses assessments are undertaken was raised.

Prioritisation and biodiversity values are strongly linked.

Clarification from Rod Mergen, that once the deferred matters land and CCLEP are adopted there will not be a bonus lots provision, with potential replacement mechanisms currently being investigated. At this stage deferred matters land and IDO 122 are still in place.

Action: The Committee notes the information on the work being undertaken in streamlining the environmental land acquisition process and requests that further information be provided as the

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process is progressed.

**Action:** Advice on the allocation of interest on the COSS fund and the Clause 14 fund which are used for environmental land acquisition be provided to the Committee.

#### 5 Update on Biodiversity Strategy and Land Acquisition and prioritisation (standing Agenda Item) 3.35pm

Presentation by Larry Melican, Section Manager Natural Assets and Biodiversity, included the following key points:

Key points included:

- Information regarding Former Precinct 7A Land at Warnervale
- Location and details of Stage 1 Land Transfer
- Values of the land including nature conservation and recreation trails
- The former Precinct 7A land is within the catchment of Porters Creek Wetland.

Query regarding if it was to be proposed COSS land. The land is not within the adopted COSS area. Separate discussions are scheduled for 8 Dec 2022 to discuss Action Item 149 about the extent of the COSS.

The Committee was asked to consider providing a recommendation to Council in relation to the dedication of land at 39 Dell Road, West Gosford that is consistent with the Action from this agenda item recorded for the COSS Committee meeting on 13 September 2022.

**Recommendation to Council:** That Council note the COSS Advisory Committee's unanimous support for the dedication of the proposed C2 - Environmental Conservation Zoned land at 39 Dell Road, West Gosford pending the determination of the planning proposal for the site.

6	Update on website improvement (Action 161)	3.10pm

Presentation by Carlita Dhillon, Environmental Education Officer. Key points included:

- Update regarding information available on CCC website and limited information related to COSS.
- Currently sites under: 'Recreation' and 'Reserves and Lookouts' sections of website.
- Internal staff participated in a poll to establish a 'new' section/sub-heading on the website. 'Natural Areas and Biodiversity' was selected.
- Objective is to provide more information about COSS to the community.

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- Two 'forks' proposed, bushland and wetlands and biodiversity.
- Current status: Finalising phase one, website content ready for approval. The context on the website is anticipated to be reviewed quarterly.

Following discussions with the Committee:

- Clarification provided that the *Tuesday Tales* post is provided weekly on social media. It is proposed that it will link back to CCC website as a part of these stories and updates.
- Query regarding the website information and display 'forks' off the menu bar, regarding
  proposed design and where COSS sits, and suggestion/comments regarding equal footing in
  this space. Information provided regarding the space on the website and the advice from the
  Digital team. Question will be raised, and information will be reported back.

**Action:** Further information to be provided regarding website design and options for display, in consultation with Council's Digital website team.

Action: Presentations to be distributed to Advisory Group members.

7	Update on Natural Areas Fox Control Program	3.20pm
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Presentation by Sharyn Styman. Environmental Management and Projects Officer • Natural Assets and Biodiversity.

Key topics covered included:

- The aim of the program is to reduce the impact of fox predation on native fauna, including threatened species, in Council's natural areas.
- Fox predation of native fauna in CCC natural areas occurs and there are legal obligations for landowners to control foxes under the Biosecurity and Local Government Acts.
- Advice that a review of the fox control program has been undertaken for reasons including that the existing Central Coast Fox Management Strategy finalised in 2005 is due for review; and the substantial increase of the size of the conservation reserve system following establishment of the Central Coast Council requires a review of the approaches and priorities; and that there is insufficient data to evaluate the effectiveness of the program.
- Update regarding fox activity and camera monitoring information was provided.
- The history of the program was provided. Initially commenced in 2005 by former Gosford City Council, and following amalgamation was expanded into the enlarged conservation reserve system.

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- A site prioritisation tool has been developed with more than 80 reserves have had the tool applied. Priority sites typically have established legal agreements such as Biodiversity Stewardship Agreements or Conservation Agreements; the inclusion of the reserve in a threatened species recovery plan, and the vulnerability of populations of threated species to fox predation
- Risk management has been address including through the installation of signage and the development of operational procedures.
- Proposed schedule: Undertake fox control at the little tern breeding site surveillance, ground shooting and trapping and 'Priority' reserves.
- Council staff are seeking endorsement from the Committee for moving forward with the fox control program.

#### Action:

1. That the Committee endorse the continuation of Central Coast Council's Fox Control Program in Natural Areas to reduce the impact of fox predation on native fauna, including threatened species, in Council's natural areas.

2. That the Committee endorses integration of all suitable control techniques in the Program to facilitate effective fox control in a humane manner.

3. That the Committee notes the advantages of coordinated ongoing landscape-scale fox control programs with participation by all key land managers.

Action: Presentations to be distributed to Advisory Group members.

#### 8 Davistown Wetlands Acquisition Fund & Central Coast Conservation Fund 3.42pm

Presentation by Larry Melican, Section Manager Natural Assets and Biodiversity. Key topics covered included:

- Overview of the resolution adopted by Council, 22 November 2022 Ordinary Council Meeting (Link to Minutes: <u>https://centralcoast.infocouncil.biz/RedirectToDoc.aspx?URL=Open/2022/11/OC\_22112022\_MI\_N.PDF</u>).
- The Davistown wetland complex includes 19 parcels of private land in Davistown/Saratoga.
- Background and current status of the Davistown Wetlands Acquisition fund.
- Discission of COSS and clause 14 restricted funds held by Council for land acquisition.
- Transfer of funds from the Davistown Wetland Acquisition Fund to a yet to be established Central Coast Conservation Fund is being proposed and Council has instructed staff to develop

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### Minutes Coastal Open Space System (COSS) Advisory Committee

a policy for the Central Coast Conservation Fund in consultation with the Coastal Open Space Committee, the Catchments to Coast Committee and the Davistown Progress Association.

Feedback is sought from the COSS Committee, the Catchments to Coast Committee and the Davistown Progress Association:

- Feedback is requested from the committees on the rules about what monies can be collected by the proposed CCCF and how the funds can be spent.
- Feedback from the committees and the Davistown Progress Association will be considered in the development of the policy. The draft will go through internal review, legal and financial review and approval by senior management before a report to Council endorsing it to be placed on public exhibition
- The final draft of the policy will be provided to the Davistown Progress Association, the COSS Committee and the Catchments to Coast Committee
- The results of the public exhibition will be included in a report to Council recommending adoption of the policy

**Action:** The Committee notes the limited time available at this meeting to discuss the proposal, and requests that the item be included on the agenda for further discussion in March 2023, and for a period for feedback from the Committee to be determined at that meeting.

Action: Presentations to be distributed to Advisory Group members.

9	Update from external representatives (standing agenda item))	N/A
	This matter was not discussed due to time constraints, a call for any urgent and advised there was nothing to discuss.	items was sought
10	Update from community representatives (standing agenda item)	N/A
	This matter was not discussed due to time constraints, a call for any urgent and advised there was nothing to discuss.	items was sought
11	General business	N/A

This matter was not discussed due to time constraints. A call for any urgent items was sought and advised there was nothing to discuss.





11 Close

Next meeting: March 2023

Meeting closed at 3.58pm

Minutes finalised and endorsed 10/01/2023 by Larry Melican Acting Manager, Environmental Management Unit Acting Chairperson





Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
132	9/6/2021	The Committee request the Project Manager	Unit Manager	Airport Masterplan update emailed to	Complete
		provide a briefing on the airport masterplan, plan	Environmental	members 14 February 2022. Verbal	
		of management and subdivision plan at the next	Management	update provided at 15 March 2022	
		meeting.		meeting.	
139	21/9/2021	Luke Sulkowski to confirm whether the letter sent	Unit Manager	The Land Transfer Council to National	Complete
		from Council to National Parks is able to be	Environmental	Parks Chronology was discussed at the	
		distributed and will review what information has	Management	13 December 2021 COSS meeting.	
		previously been provided to the COSS Committee		Amy Walpole to double check, it seems	
		regarding this matter.		we may have already provided a copy	
				of the letter to the Minister/National	
				Parks.	
				16/02: LM to reconfirm that a copy of	
				the letter was circulated to the	
				committee	
				Update as at 07/06/2022 meeting:	
				Follow up regarding letter and	
				circulation to Committee.	
				Update as of 13/09/2022 meeting:	
				Distributed and complete	
140	21/9/2021	Section Manager Flood Strategy and Planning to	Section Manager	Peter Sheath currently liaising with Gary	Complete
		obtain more information regarding the two	Flood Strategy and	Chestnut on this matter.	
		Conservation areas and provide feedback to Gary	Planning		
		Chestnut.			

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Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
				9/08: An update has been provided to Gary via the AG	
141	21/9/2021	Staff to provide a presentation to the Committee at a future meeting on the way these property sale negotiations are carried out and possible new ways of thinking for Council negotiating on land that has high environmental values.	Unit Manager Economic Development and Property	Item to be pushed back to early 2022. Economic and Property development to take the lead on this action. EMU to provide advice and input as required. Update as of 13/09/2022 meeting: Complete	Complete
143	21/9/2021	Staff to investigate the unauthorised clearing activities at Matcham and report back to the next COSS meeting advising what action has been taken against people who undertook the clearing.	Unit Manager Environmental Management	A registered surveyor was engaged by Council to carry out a boundary survey to ascertain the extent of clearing on Council land reserve, R0056 Wambina/Matcham Road Reserve. This survey was undertaken on the 26 <sup>th</sup> October 2021. On the 8 December 2022 an onsite meeting was held with Council officers Rhys Richards, Team Leader, Development Control, Brent Evans, Project Officer, Natural Assets and	Complete

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Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
				Biodiversity and Chris Ross a	
				representative of the owners of 293	
				Matcham Road.	
				The representative was asked to provide	
				a Vegetation Management Plan which is	
				to outline how they are to	
				revegetate/regenerate/manage the area	
				that they have admitted to clearing. It is	
				understood that the representative has	
				sourced three quotes from qualified	
				ecologists to carry out the investigation	
				and provide the Vegetation	
				Management Plan and have now	
				engaged Travers Bushfire and Ecology to	
				provide the consultancy services. This	
				plan is to be reviewed by Council before	
				it is accepted. Once accepted the	
				representative has stated that they will	
				then carry out the recommendations of	
				the report.	

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Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
				It is expected that the draft plan will be	
				available for review in the next few	
				weeks.	
144	13/12/2021	In regard to previous action 124, Council to send a	Unit Manager	At the 8 February 2022 Council Meeting,	Complete
		follow up letter to the Minister advising of the	Environmental	Council resolved:	
		significant community concerns regarding the	Management		
		clearing of land (public and private) and request		That Council send a follow up letter to	
		that if the legislation isn't going to be changed,		the Minister advising of the significant	
		that regulatory control of deferred matters zoned		community concerns regarding the	
		land be given back to Council as opposed to DPIE		clearing of land (public and private) and	
		and LLS.		request that if the legislation isn't going	
				to be changed, that regulatory control of	
				deferred matters zoned land be given	
				back to Council as opposed to DPIE and	
				LLS. Letters sent 2 March 2022 to	
				Minister for Agriculture and Minister for	
				Planning and Homes.	
145	13/12/2021	The Coastal Open Space System (COSS)	The Committee /	At the 8 February 2022 Council Meeting,	Complete
		Committee members would like to express to	Meeting Support	Council resolved:	
		Council their rejection of any mountain biking	Officer		
		trails being established in COSS land or being		That Council note the COSS Committee's	
		identified for inclusion in COSS land as part of the		rejection of any mountain biking trails	
		Central Coast Mountain Biking Plan which will be		being established in COSS land or being	

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Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
		reported to Council at the Ordinary Meeting on 14		identified for inclusion in COSS land as	
		December 2021.		part of the Central Coast Mountain	
				Biking Plan that was reported to Council	
				at the Ordinary Meeting on 14 December	
				2021.	
147	13/12/2021	Staff to follow up with the Economic Property	Unit Manager	Update as of 13/09/2022 meeting:	Complete
		Development Team request that they meet with	Environmental	Complete	
		the COSS Sub-Committee to discuss property sale	Management		
		negotiations and the acquisition process, prior to			
		presenting to the Committee in the new year.			
148	13/12/2021	The Committee request that Council write to the	Unit Manager	At the 8 Feb 2022 Council Meeting,	Complete
		Minister noting concerns about lots that were left	Environmental	Council resolved:	
		off the list for potential land transfer to NPWS and	Management		
		request that further consideration be given to		That Council write to the Minister noting	
		private land, not just public land. Furthermore,		concerns about lots that were left off the	
		representations should be made to local members		list for potential land transfer to NPWS	
		requesting support of this.		and request that further consideration be	
				given to private land, not just public	
				land. Furthermore, representations	
				should be made to local members	
				requesting support of this. Letters sent 2	
				March 2022 to Minister for Environment	
				and Heritage, The Member for Terrigal,	

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Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
				The Member for Gosford, The Member	
				for The Entrance and The Member for	
				Wyong.	
149	13/12/2021	Staff to arrange a further meeting with Gary	Unit Manager	9/08: Due to scheduling conflicts, a	Pending
		Chestnut with a view to identifying some existing	Environmental	meeting will be scheduled for early	
		conservation reserves in the former Wyong LGA	Management	October	
		that may be considered for trial under the COSS		11/11: Meeting yet to be arranged	
		branding and to identify likely tasks required in		6/12 – Noted meeting scheduled for	
		order to proceed with such a project.		Thursday 8/12.	
150	15/03/2022	Staff to collate a list of initiatives taken by Council	Unit Manager	Update provided at 07/06/2022	Complete
		in regard to QR codes and provide an update to	Environmental	Committee meeting and outcomes	
		the Committee at the next meeting. Consideration	Management	included in meeting minutes	
		to also be given to other possible applications			
		software (e.g., Hovr).			
151	15/03/2022	Committee members are invited to provide any	The Committee	COSS Committee - NAB Environmental	Complete
		suggestions or feedback on the plan		Education Strategy emailed to members	
		(Environmental Education Strategy) to		18/3/2022	
		advisorygroups@centralcoast.nsw.gov.au by Friday			
		25 March 2022		Update provided to Carlita Dhillon and	
				Nick Carson via email 30/3/2022 – final	
				confirmation of all feedback received –	
				one email from Gary Chestnut.	



Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
152	15/03/2022	Copies of the letters sent to Minister for Agriculture and Minister for Planning and Homes regarding Deferred Matters Land to be sent to Adam Crouch Parliamentary Secretary for the Central Coast and Member for Terrigal, for his information	Unit Manager Environmental Management	9/08: Larry to follow up and confirm if and when these letters were sent to the Members of Parliament Update as of 13/09/2022: Larry to draft correspondence to Adam Crouch MP (including letters to Ministers) to Director for Approval 5/10/22: Letter sent to Adam Crouch MP	Completed
153	15/03/2022	A copy of all presentations from today's meeting to be provided to Committee Members	Meeting Support Officer	COSS Committee Presentations emailed to members 16/03/2022	Complete
154	07/06/2022	A copy of all presentations from today's meeting to be provided to Committee Members.	Meeting Support Officer	9/08: AG to update	Complete
155	07/06/2022	Refresher regarding opportunities for committee members to become involved, suggestions and feedback welcomed, please send via AdvisoryGroups email address.	COSS Committee members	9/08: AG to update	Complete



Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
156	07/06/2022	Chair will seek advice from Team Leader Landcare	Unit Manager	9/08: Update to be provided during the	Complete
		and SM Natural Assets and Biodiversity regarding	Environmental	Action Log item. This program is not	
		whether this is to be re-introduced.	Management	being re-introduced at this stage.	
				Current resourcing levels for the nursery	
				only allow for plants to be supplied to	
				environmental volunteering program	
				groups for restoration of their worksites.	
				Further consideration will be given to the	
				potential for plant giveaways to be	
				incorporated as part of the 2023	
				National Tree Day	
157	13/09/2022	Chair to convene a workshop with staff from	Unit Manager	Workshop organised for 1/12/22	Complete
		Environment Management Unit, Economic and	Environmental		
		Property Unit and Finance as well two to three	Management		
		Committee members consider acquisition process			
		and report back to committee			
158	13/09/2022	Larry Melican and Andrew Bayley coordinating	Section Manager	As of 11/11: Inspection yet to be	Ongoing
		visit to Wambina with Committee members	Natural Assets and	arranged.	
			Biodiversity		
				Update 6/12 – rescheduled to Feb 2023	
159	13/09/2022	Presentations to be distributed to Advisory Group	Meeting Support		
		members.	Officer		

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Action Number	Meeting Date	Action	Responsible Party	Action Update	Status
160	13/09/2022	That the COSS Advisory Group support for the dedication of the C2 Environmental Conservation Zoned land at 39 Dell Road, West Gosford, pending the determination of the Planning Proposal, be noted by Council.	COSS Committee members	Council noted COSS minutes of the 13 September meeting. This was not specifically noted by Council. Update 6/12 -Query regarding if advice is provided to Planning staff. Proposed action to convey this information To be discussed in meeting at item 5?	
161	13/09/2022	Chair to provide update on website improvements at next meeting and master plan regarding mountain bike riding.	Unit Manager Environmental Management	Agenda Item for 6 December meeting Update 6/12 – to be postponed until the New Year	Ongoing
162	13/09/2022	Civic Support Team to update Terms of Reference and call for new members	Meeting Support Officer		

Item No:	2.1			
Title:	Davistown Wetlands Acquisition Fund & Central Coast Conservation Fund			
Department	Environment and Planning			
7 March 2023 Coastal Open Space System				
Reference:	F2018/00099 - D15549194			

Alice Howe, Director Environment and Planning

Larry Melican, Section Manager Natural Assets and Biodiversity

Luke Sulkowski, Unit Manager, Environmental Management



#### Recommendation

Author:

Manager: Executive:

- **1.** That the information in the accompanying presentation be noted by the Coastal Open Space System (COSS) Committee.
- 2. That the COSS Committee provide feedback on the rules about what monies can be collected by the proposed Central Coast Conservation Fund (CCCF) and how the fund can be spent.

#### **Report purpose**

To provide background to the COSS Committee on Council's resolution of 22 November 2022 that requires staff to develop a draft policy in consultation with the Davistown Progress Association, the Catchment to Coast Committee and the COSS Committee for a CCCF in accordance with Action 2.2.1 of the *Central Coast Council Biodiversity Strategy* adopted on 28 September 2020.

#### **Executive Summary**

The establishment of the CCCF is identified as an action on the *Central Coast Council Biodiversity Strategy* adopted by Council on 28 September 2020.

Council resolved on 22 November 2022 to consult the Davistown Progress Association, the Catchments to Coast Committee and the COSS Committee in the development of a policy for the CCCF.

A presentation has been provided to the Davistown Progress Association, the Catchments to Coast Committee and the COSS Committee. Due to a lack of time to fully consider the item on 6 December 2022, the COSS Committee requested that the item be included in the agenda for the March 2023 meeting.

Feedback is requested from the committees and the Davistown Progress Association on the rules about what monies can be collected by the proposed CCCF and how the fund can be spent.

#### Background

2.1

Council considered a report on 22 November 2022 titled Davistown Wetlands Acquisition Fund and resolved (208/22):

- 1 That Council note the resolution of 13 April 2021 that Council discontinues any negotiations to purchase by agreement the land known as the Davistown Wetlands.
- 2 The Council note the balance of the internally restricted funds held in the Davistown Wetlands Acquisition Fund was \$1,436,039 as of 21 October 2022.
- 3 That Council instruct staff to develop a draft policy, in consultation with the Davistown Progress Association, Coastal Open Space System Committee and the Catchment to Coast Committee, for a Central Coast Conservation Fund in accordance with Action 2.2.1 of the Central Coast Council Biodiversity Strategy adopted by Council on 28 September 2020 and that the draft policy be placed on public exhibition for not less than 28 days.
- 4 That following the exhibition period a report be brought back to Council on the outcomes of the community consultation, which is to include recommendations in relation to the draft Central Coast Council Conservation Fund Policy and the formal adoption of the Central Coast Conservation Fund.
- 5 That subject to the adoption of the Central Coast Conservation Fund, given that Council no longer seeks to acquire Davistown Wetlands, consideration be given by Council to derestricting the Davistown Wetlands Acquisition Fund and reallocating the balance of that fund along with other appropriate environmentally related funds, such as those generated from Council's participation in the NSW Government's Biodiversity Offsets Scheme, to the Central Coast Conservation Fund.
- 6 That expenditure of Davistown Wetlands Acquisition Fund on environmental management activities within Davistown be considered in the design of the Central Coast Conservation Fund Policy.

#### **Current Status**

A presentation was provided to the COSS Committee meeting on 6 December 2022; however, time constraints did not allow for discussion to occur. The COSS Committee minutes of 6 December 2022 in relation to the agenda item titled Davistown Wetlands Acquisition Fund and Central Coast Conservation Fund include:

Action: The Committee notes the limited time available at this meeting to discuss the proposal, and requests that the item be included on the agenda for further discussion in

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#### 2.1 Davistown Wetlands Acquisition Fund & Central Coast Conservation Fund (contd)

March 2023, and for a period for feedback from the Committee to be determined at that meeting

#### Report

Council resolved on 13 April 2021 to discontinue any negotiations to purchase by agreement the land known as the Davistown Wetlands. An option exists for the approximately \$1.4 million held in the Davistown Wetlands Acquisition Fund to be reallocated to achieve environmental outcomes as identified in the *Central Coast Council Biodiversity Strategy* adopted by Council on 28 September 2020.

Theme 2 of the Biodiversity Strategy is about ensuring that adequate resourcing is available for Council to effectively manage its natural areas and expand the conservation estate. Action 2.2.1 is to Establish funding for the management and acquisition of land identified by the Conservation Management Program and Environmental Lands Acquisition Program, with the target being to establish the CCCF.

There are two pre-amalgamation legacy funds for the acquisition of environmental land:

- i. The COSS Fund from the former Gosford City Council that was collected under the bonus lot clause of *Interim Development Order* (IDO) 122.
- ii. The Clause 14 Fund from the former Wyong Shire Council that collected funds under the bonus lot clause of the *Wyong Local Environment Plan 1991* (WLEP 1991).

The Clause 14 bonus lots provisions of the WLEP 1991 were not carried forward into subsequent LEPs. The IDO 122 bonus lots provisions will not be carried forward into the *Central Coast Local Environmental Plan 2022* once the environmental zones have replaced the current deferred matters zone. The balance of these two restricted funds will be spent for their original purpose in the parts of the Central Coast local government area they were collected from.

There is the potential that the CCCCF would collect funds from a diverse range of sources including as a result of Council's participation on the NSW Government's Biodiversity Offset Scheme; funds from Voluntary Planning Agreements; and the sale of biodiversity credits generated from Council-owned land.

Feedback is requested from relevant Council committees and the Davistown Progress Association on the rules about what monies can be collected by the proposed CCCF and how the fund can be spent.

Feedback from the committees and the Davistown Progress Association will be considered in the development of the draft policy. The draft policy will go through internal review, legal

and financial review and approval by senior management before a report to Council endorsing it to be placed on public exhibition.

The final draft of the policy will be provided to the Davistown Progress Association, the COSS Committee and the Catchments to Coast Committee.

#### Consultation

A presentation was prepared for the COSS Committee, the Catchments to Coast Committee and the Davistown Progress Association for consultation as per part 3 of the Council resolution of 22 November 2022.

The presentation was provided to the COSS Committee of 6 December 2022, with a request for the item to be included on the agenda for the March 2023 COSS Committee meeting.

The presentation was provided to the Catchments to Coast Committee on 14 December 2023.

The presentation was provided to representatives of the Davistown Progress Association on 16 February 2023.

It is anticipated that feedback from the two committees and the Davistown Progress Association will be received by the end of March 2023.

Part 3 of the Council resolution requires that the draft policy be placed on public exhibition for not less than 28 days.

#### Link to Community Strategic Plan

Theme 3: Green

#### **Choose Focus Area**

G-F1: Protect our rich environmental heritage by conserving beaches, waterways, bushland, wildlife corridors and inland areas, and the diversity of local native species.

#### **Risk Management**

There is considered to be no material risk to Council associated with the community consultation process for the development of a policy for the CCCF.

#### 2.1 Davistown Wetlands Acquisition Fund & Central Coast Conservation Fund (contd)

#### Options

No options exist. The report is prepared in response to Council's resolution of 22 November 2022 which requests that the Catchment to Coast Committee, the COSS Committee and the Davistown Progress Association be consulted in the development of a policy to guide the CCCF.

#### **Critical Dates or Timeframes**

It is anticipated that feedback from the two committees and the Davistown Progress Association will be received by the end of March 2023.

The public exhibition period on the draft policy is anticipated to commence in April 2023.

A report on the outcomes of the community consultation as per Part 4 of the Council resolution of 22 November is likely to be considered by Council in July 2023.

#### Attachments

Nil.

Item No:	2.2			
Title:	Update on Biodiversity Strategy & Land Acquisition & Prioritisation			
Department	: Environment and Planning			
7 March 2023 Coastal Open Space System				
Reference:	F2018/00099 - D15549207			
Author:	Larry Melican, Section Manager Natural Assets and Biodiversity			

Luke Sulkowski, Unit Manager, Environmental Management

Alice Howe, Director Environment and Planning



#### Recommendation

Manager: Executive:

That the information be noted.

#### Report purpose

To provide information to the Coastal Open Space System (COSS) Committee on projects related to the *Central Coast Council Biodiversity Strategy* that was adopted by Council on 28 September 2020.

#### **Executive Summary**

This report to the COSS Committee provides information on the following projects:

- Establishment of Biodiversity Stewardship Agreements on four Council reserves
- Management of the loggerhead sea turtle nest at Shelly Beach
- The outcomes of the little tern breeding season at Karagi Point, The Entrance North.

#### Background

Council adopted that *Central Coast Council Biodiversity Strategy* on 28 September 2020. Of the six themes of the Biodiversity Strategy, the projects outlined in this report align closely with:

Theme 1: Planning and Managing Biodiversity in Council's Natural Areas Theme 3: Promoting community appreciation and participation in biodiversity conservation

#### **Current Status**

Council has responsibilities as land managers for the management of biodiversity including threatened species. Council participates in the NSW Government's Biodiversity Offset Scheme that provides funding for managing land protected under a Biodiversity Stewardship Agreement. Council also undertakes on ground works, often in conjunction with NSW

# 2.2 Update on Biodiversity Strategy & Land Acquisition & Prioritisation (contd)

Government stakeholders, local experts and the community. The report provides a status report on biodiversity stewardship agreements and two threatened species being managed by Council.

#### Report

#### Biodiversity stewardship agreements over Council reserves at Tumbi Umbi and Blue Haven

The *Biodiversity Conservation Act 2016* sets out a mandatory biodiversity offset scheme under which proponents of developments or land clearing activities generate a credit obligation that must be retired to offset their activity. Landholders who establish a biodiversity stewardship site on their land generate credits that can be sold to developers who require those particular credits. Biodiversity Stewardship Agreements provide funds in perpetuity to implement a land management action plan to restore and maintain biodiversity values.

On 22 November 2022 Council resolved:

- 1. That Council authorise the Chief Executive Officer to enter into proposed Biodiversity Stewardship Agreements with the NSW Biodiversity Conservation Trust over the lots detailed in Appendix 1 that make up the Blue Haven Wetland Reserve and the Tumbi Umbi Wetland.
- 2. That Council authorise the Chief Executive Officer to negotiate and proceed with the sale of biodiversity credits that are generated by the two Biodiversity Stewardship Agreements.
- 3. That Council note that the sale of biodiversity credits will fund the ongoing management of the land that they apply to for conservation purposes, and that this land will remain in Council ownership.
- 4. That a report be prepared for Council following the sale of any biodiversity credits associated with either of these Biodiversity Stewardship Agreements.

The reserves that are the subject of this proposal are in Blue Haven and Tumbi Umbi and are:

- R0391 Blue Haven Reserve
- R0314 Tumbi Umbi Wetland South
- R0315 Sir Joseph Banks Bushland
- R0419 Eric Malouf Close Reserve
- R0428 Tumbi Umbi Wetland North
- R0429 Tumbi Umbi Wetland Beaverdale

Two biodiversity assessments have been undertaken that identify the vegetation communities on the reserves and have calculated the ecosystem and species credits generated by those communities. Two detailed management plans have been prepared for

#### 2.2 Update on Biodiversity Strategy & Land Acquisition & Prioritisation (contd)

the reserves, including the 20-year costs for implementation. The agreements are drafted and under final review prior to execution by the Chief Executive Officer.

#### Proposed Biodiversity Stewardship Agreements on four Council reserves

Preliminary assessments are being undertaken on four COSS reserves. If considered viable, a report to Council will provide approval to enter into agreements. The reserves are known as:

- R0057/R0087 Tumbi Road Reserve/Carbeen Road Reserve;
- R0096 Wells Morella Close Reserve; and
- R0101 Kenmare Road Reserve.

#### Loggerhead sea turtle nest at Shelly Beach

In mid-January members of the community reported turtle tracks on Shelly Beach. The community members contacted local wildlife carers who in turn contacted NSW Turtle Watch. National Parks and Wildlife Service (NPWS) officers attended the site and confirmed that the tracks were the nesting crawl of the loggerhead sea turtle (*Caretta caretta*). The NPWS officers confirmed that a clutch of eggs had been laid near the toe of the dunes above high tide mark. The Shelly Beach site is the most southerly record of a loggerhead nest.

NPWS is the lead agency in monitoring and protection of the nesting site, and supporting the successful hatching of the eggs, but contacted Council for support as the land manager of the beach. Working together, Central Coast Council, National Parks and Wildlife Service, NSW Turtle Watch, members of the Darkinjung Local Aboriginal Land Council and volunteers formed a working group to best manage the nest of this endangered species.

Management of the site has included establishing an exclusion zone and fencing, installing signage and fox monitoring and control. Support from the beach users and broader community was seen as being very important, including to minimise inadvertent damage to the turtle nest. Council has worked with the other stakeholder groups on social media posts and media releases. A high level of interest in the turtle nest has been expressed by members of the community.

Given that the loggerhead turtle nest is southward of its usual breeding zone, there is concern that the sand at Shelly Beach will not naturally retain the temperate required for incubation.

Sea turtle nests need an average sand temperature of above approximately 25 degrees to allow the hatchlings to develop. A temperature data logger has been placed near the nest at the same depth to allow the temperatures to be monitored. Turtle eggs cannot be moved in the first three to four weeks after being laid, as the embryos are very sensitive to movement. When the temperature of the nest dropped below 25 degrees, black sand was placed over the top of the nest to increase heat absorption and attempt to increase the temperature. This has been successful and has raised the temperature of the nest by approximately 1 degree,

# 2.2 Update on Biodiversity Strategy & Land Acquisition & Prioritisation (contd)

though it's now a waiting game to see if sand temperatures can stay above the minimum required.

If the nest temperature continues to decline, the eggs may potentially be excavated and incubated for these endangered hatchlings to survive. Extended exposure to temperatures below 22 degrees will be fatal to the embryos. If sand temperatures can be maintained at 25 degrees for the duration of gestation, then hatching can be expected come late March / early April.

The contingency plan should the sand temperature fall below the optimal temperature is to transfer the eggs to an incubator at Taronga Zoo.

Loggerhead sea turtles will generally lay approximately 120 eggs per clutch and can generally lay around 1 to 5 clutches of eggs per season. This sea turtle usually lays its nests in tropical and sub-tropical beaches of Queensland – they are usually not found this far south.

Sea turtles have temperature dependant sex determination, where the sex of the hatchling is determined in the middle third of incubation. Warmer temperatures produce females and cooler temperatures produce males. Climate change is resulting in the generalised warming of nests, potentially producing more females. Nests laid in more southern latitudes, such as this one and others in NSW, are important as they are likely to produce male hatchlings.

Loggerhead turtles face many anthropogenic threats including climate change, ingestion of marine debris and by-catch in international fishing and since the mid 1970's there has been a general decline in the size of the annual nesting population at all monitored Turtle rookeries in eastern Australia, making it more important that this nest is saved, since every sea turtle nest might contain 50 to 150 eggs.

Sea turtles also possess a trait called natal philopatry, where they will return to the beach where they hatch to lay in the future. This means that if this nest is successful, the hatchlings that emerge may return in 30 or so years to nest on this beach! This may be an important adaptive process to combat changing climates.

#### Little Tern breeding site at Karagi Point, The Entrance North

The little tern breeding season commenced at Karagi Point, The Entrance North in early November and the site was abandoned by late January.

After two successive record-breaking seasons there was anticipation of an exceptional 2022/23 breeding season and at one point were predicting up to 150 fledged birds. Unfortunately, due part to predation by silver gulls, only 31 chicks were confirmed to have fledged. This was down from 56 and 96 in the two previous years, and while numbers are still to be confirmed, it appears that the Karagi Point site was second in terms of chicks fledged in NSW this year, with the Wollumboola Lake site in The Shoalhaven recording 55 fledglings.

From 2000 to 2020 an average of only 11.5 chicks fledged per season at Karagi Point. This included 12 seasons where nesting either wasn't attempted or was deemed a complete failure due to predation or inundation.

The average number of fledged chicks over the last three breeding seasons is 61, which validates the current approach taken by Council in managing the site.

This success is likely in part due to management including:

- habitat enhancement works to reduce the threat of inundation
- installation of secure fencing that excludes people and dogs
- the development of interpretive and regulatory signage
- a program of fox control
- regular rubbish collection to reduce the potential for food scraps that may attract avian/terrestrial predators
- a program of weekly monitoring
- effective community engagement and education strategy to raise awareness of the endangered Little Tern and the importance of Karagi Point.

#### Consultation

Consultation was undertaken with the internal stakeholders on the proposed establishment of the biodiversity stewardship agreements to ensure that there were no potential conflicts with identified in the reserves, such as critical infrastructure that requires on-going maintenance. Internal consultation was also undertaken on the potential requirements for the credits generated from the two sites. No conflicts were identified, and no credit requirements were identified.

Community consultation on the *Central Coast Council Biodiversity Strategy* was undertaken in 2019. Action 1.4.2 is to establish conservation agreements, such as Biodiversity Stewardship Agreements, to improve the long-term protection status of Council's natural areas.

#### Link to Community Strategic Plan

Theme 3: Green

#### **Choose Focus Area**

G-F1: Protect our rich environmental heritage by conserving beaches, waterways, bushland, wildlife corridors and inland areas, and the diversity of local native species.

#### **Risk Management**

N/A. This report has been prepared for information of the COSS Committee.

#### Options

N/A. This report has been prepared for information of the COSS Committee.

#### Attachments

Nil.

#### Attachments

Nil.

2.4 UPDATE FROM COMMUNITY REPRESENTATIVES (STANDING AGENDA ITEM)

#### 2.5 GENERAL BUSINESS

#### Background

The background should include relevant previous resolutions or legislation that is relevant.

#### **Current Status**

Report

#### Consultation

#### **Financial Considerations**

At its meeting held 19 October 2020, Council resolved the following:

1108/20 That any motions put before Council for the remainder of this term of Council that have financial implications require the Chief Executive Officer to provide a report on how those additional costs will be met.

The following statement is provided in response to this resolution of Council.

Link to Community Strategic Plan

**Choose Focus Area** 

**Risk Management** 

Options

#### Attachments

Nil.